

# VOTE *Corrections*

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# Corrections

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## Overview

Departmental appropriations sought for Vote Corrections in 2006/07 total \$730.305 million. This is intended to be spent as follows:

- \$75.740 million (10.4% of the Vote) on management and delivery of community-based sentences and orders through sentence management and sentence compliance services.
- \$425.556 million (58.3% of the Vote) on custodial services, the provision of facilities, and administering sentences of imprisonment.
- \$95.178 million (13.0% of the Vote) on custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
- \$9.054 million (1.2% of the Vote) on the transportation of prisoners to and from court and their custody while at court.
- \$30.996 million (4.2% of the Vote) on psychological reports, remand pre-sentence reports, reparation reports, same-day reports, home detention reports and assessments, oral information reports and home leave and pre-release reports for prisoners, information for extended supervision orders, and reports to the New Zealand Parole Board.
- \$5.403 million (0.7% of the Vote) on the provision of advice, development of policies, and Ministerial servicing relating to the effective management of corrections services and a reduction in re-offending, and the review, evaluation and development of service standards.
- \$34.063 million (4.7% of the Vote) on prisoner employment, including the provision and administration of work experience and training opportunities designed to help address the underlying causes of criminal re-offending.
- \$47.239 million (6.5% of the Vote) on prison and community-based responsivity and rehabilitative programmes, reintegrative services and psychological services designed to address the underlying causes of criminal re-offending.
- \$1.588 million (0.2% of the Vote) on contract management, inspectorate, custodial assurance and national systems services.
- \$5.488 million (0.8% of the Vote) on services to the New Zealand Parole Board relating to the provision of administrative, financial and secretariat services.

The Department does not expect to collect any Crown revenue in 2006/07.

Details of how the appropriations are to be applied appear in Parts B1, C and E of this Vote.

## Minister Portfolio Table

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Minister of Corrections

# Corrections

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VOTE MINISTER: Minister of Corrections

ADMINISTERING DEPARTMENT: Department of Corrections

The Minister of Corrections is the Responsible Minister for the Department of Corrections

## Part A - Statement of Objectives and Trends

### Part A1 - Objectives for Vote

#### *Related Government Outcomes*

##### **Key Government Goals**

Vote Corrections directly supports the following themes that constitute government priorities for the next decade:

- economic transformation
- families - young and old
- national identity.

##### **Justice sector outcomes**

Vote Corrections contributes to the Government's priorities through its contribution to the two justice sector end outcomes of:

- *safer communities* (being communities in which there is reduced crime and in which safety and well-being is enhanced through partnerships)
- *a fairer, more credible and more effective justice system* (being a system in which people's interactions are underpinned by the rule of law and justice services are more equitable, credible and accessible).

##### **Departmental outcomes**

The contribution of Vote Corrections centres primarily on the justice sector end outcome of "Safer Communities" through the achievement of two departmental outcomes of "Protecting the Public" and Reducing Re-offending".

##### **Protecting the public**

- providing a safe environment for staff and the public
- managing offenders in a safe, secure and humane manner
- ensuring appropriate compliance with, and administration, of sentences and orders
- providing information to the judiciary to inform the sentencing process and release conditions
- supporting reparation to the community.

## Reducing re-offending

Changing offending behaviour by providing targeted rehabilitative and reintegrative initiatives. To do this the Department will supply:

- a risk and needs assessment for offenders to determine how best to address offending behaviour
- programmes to encourage offenders to address their offending behaviour
- programmes to address offenders' offence-related needs
- education
- training
- work experience
- assistance with accessing community services so that offenders can be successfully integrated back into society, including projects for regional coordination of reintegration activities and supported accommodation, and thereby provide offenders with the opportunity to participate positively in society.

## *Output Appropriations*

The output appropriations fund a range of activities designed to deliver these outcomes, including:

- providing information to the courts and the New Zealand Parole Board to inform sentencing processes and release conditions, including probation and psychological reports
- applying the processes of induction, assessment and management of offenders, and reintegrating them effectively back into the community. This includes the development of individual sentence management plans for offenders and focuses on targeting resources on the basis of responsivity, criminogenic need and risk of re-offending
- delivering rehabilitative programmes that are cost effectively targeted to offenders with moderate to high risk of re-offending and to address barriers to rehabilitation such as motivation to change their behaviour
- providing specific treatment interventions such as:
  - counselling by psychologists and specialist units, such as the sex offender treatment units
  - delivering a range of reintegrative services, including projects for coordination of reintegration activities and supported accommodation, which aim to provide offenders with the appropriate skills to participate effectively in society
  - reducing re-offending by Māori by continuing the delivery of Tikanga Māori programmes in prison and community settings. The Department will also continue to utilise the Bicultural Therapy Model and provide Māori therapeutic programmes in Māori Focus Units. These services will be supported by the ongoing development of a more culturally responsive workforce and with initiatives such as cultural supervision and specialist Māori cultural assessment
- improving the management of young offenders by the operation of regional young offenders units
- responding to a forecast increased demand for corrections facilities and services by ensuring they are progressively put in place as required
- enhancing organisational capability by maintaining existing physical infrastructure and strengthening the skills of staff.

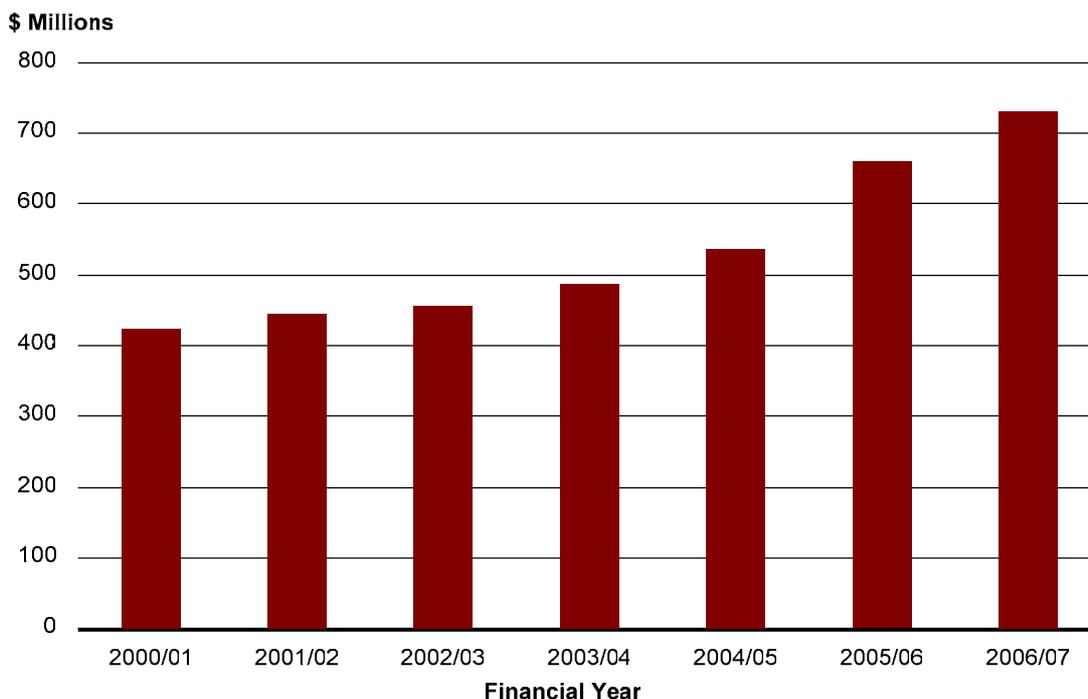
## Part A2 - Trends in Vote

### *Departmental Output Trends 2000/01 to 2006/07*

As outlined in the graph below, the annual departmental output expenses have increased by \$306.326 million (72.3%) from \$423.979 million in 2000/01 to \$730.305 million in 2006/07.

The chart below shows the trend in total departmental output expenses over time.

**Figure 1** - Departmental Output Expenses 2000/01 - 2006/07



Source: Department of Corrections

Significant movements over this period are as follows:

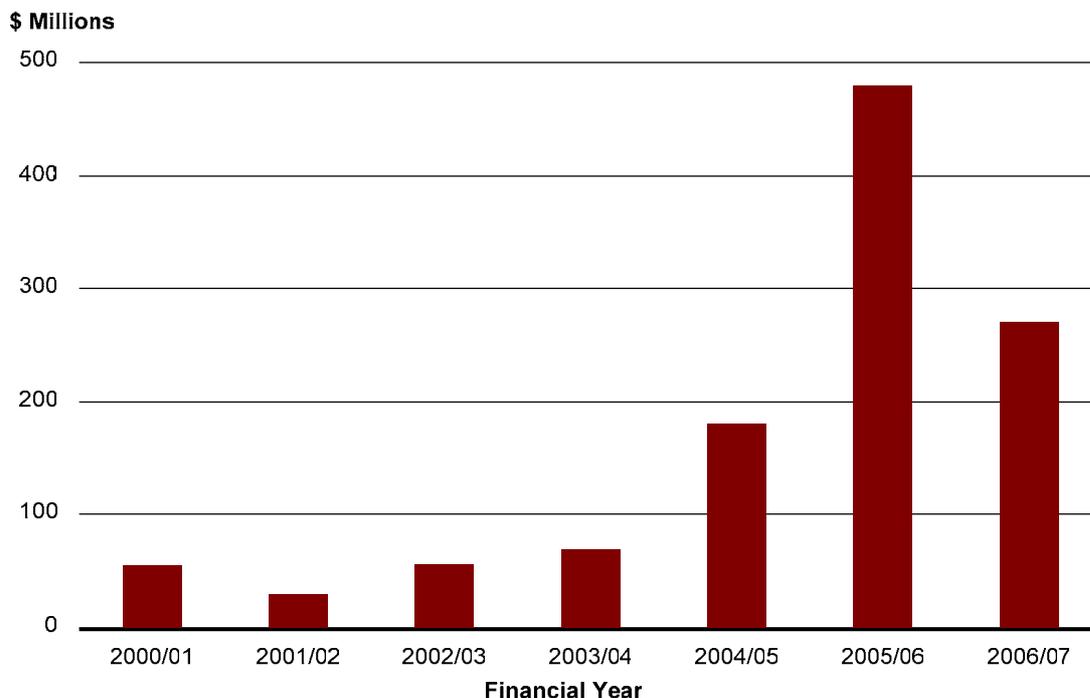
- The increase in 2001/02 mainly relates to funding for management of youth offenders (\$3.7 million), additional rehabilitation programmes (\$1.9 million) and funding for the Sentence Reform Bill (\$4.9 million). There was also an increase due to operating costs associated with 80 additional women's cells (\$1.0 million) and the additional Rimutaka high security cells (\$5.2 million).
- There was no significant movement in 2002/03.
- The increase in 2003/04 mainly relates to funding received for the Department's Output Pricing Review (OPR) (\$26.0 million).
- The increase in 2004/05 mainly relates to operating costs for the Northland Region Corrections Facility (\$12.9 million) and the Auckland Central Remand Prison (\$3.2 million), additional OPR funding (\$14.0 million), bargaining round funding (\$6.0 million) and funding to meet prisoner demand (\$22.7 million).
- The increase in 2005/06 mainly relates to funding for the OPR (\$7.4 million), bargaining round funding (\$4.1 million) and additional funds to meet higher than predicted prisoner demand (\$17.3 million). Additional funding was also received for on-going operating costs for the Northland Region Corrections Facility (\$11.5 million) and the Auckland Region Women's Corrections Facility (\$10.8 million).

- The increase in 2006/07 mainly relates to funding for the Auckland Region Women's Corrections Facility (\$11.9 million), Spring Hill Corrections Facility (\$14.9 million), Otago Region Corrections Facility (\$15.5 million) and additional capital charge funding (\$22.4 million).

### *Capital Expenditure to Department: 2000/01 to 2006/07*

The chart below shows the trend in capital expenditure over time.

**Figure 2** - Capital Expenditure 2000/01 - 2006/07



Source: Department of Corrections

Significant movements over this period are as follows:

- The decrease in 2001/02 reflects the phasing of the construction of Rimutaka Prison high security cells and the completion of construction of young offenders units, disaster recovery beds and women's facilities. This has been offset by increases in funding for the construction of new facilities at Spring Hill and Otago and capital costs associated with the Sentencing and Parole Reform Bill.
- The increase in 2002/03 relates to funding for the construction of new facilities and Rimutaka Prison high security cells. Increases also occurred due to prison security upgrades and deferred maintenance costs.
- The increase in 2003/04 relates to funding for the construction of new facilities and prison security upgrades. This was offset by decreases in deferred maintenance costs and the completion of the Rimutaka Prison high security cells.
- The increase in 2004/05 relates to funding for the construction of new facilities. Funding was also received for the construction of 493 beds on existing sites to cover increased prisoner demand, funding for deferred maintenance costs and design costs for Mt Eden prison. This was offset by decreased funding due to the completion of the prison security upgrades.

- The increase in 2005/06 relates to funding for the construction of new facilities. Funding was also received for the construction of beds on existing sites to cover increased prisoner demand and deferred maintenance costs. This was offset by a decrease in funding due to the completion of the Northland Region Corrections Facility.
- The decrease in 2006/07 mainly relates to the completion of the Auckland Region Women's Corrections Facility and the completion of the additional 493 beds on existing sites.

## New Policy Initiatives by Appropriation

Initiative	Appropriation as shown in Part B	\$000 increase/(decrease)				
		2005/06	2006/07	2007/08	2008/09	2009/10
Wage Round for Nurses and Psychologists	Departmental Output Expense - Information Services	45	52	57	57	57
	Departmental Output Expense - Custodial Services	779	779	779	779	779
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	409	464	514	514	514
Pay Scale Adjustments for Managers and Staff	Departmental Output Expense - Custodial Services	3,314	2,950	2,950	2,950	2,950
Regional Prisons Development Project	Departmental Output Expense - Information Services	2	48	119	102	80
	Departmental Output Expense - Community-Based Sentences and Orders	5	101	253	218	170
	Departmental Output Expense - Custody of Remand Prisoners	61	1,235	3,085	2,658	2,068
	Departmental Output Expense - Escort and Custodial Supervision	4	84	210	181	141
	Departmental Output Expense - Custodial Services	220	4,493	11,221	9,665	7,522
	Departmental Output Expense - Prisoner Employment	2	31	76	66	51
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	6	115	288	248	193
	Impact on Net Asset Schedule	(35,000)	62,841	45,000	(72,841)	-
Prison Muster	Departmental Output Expense - Information Services	160	284	343	339	339
	Departmental Output Expense - Community-Based Sentences and Orders	436	986	1,111	1,103	1,103
	Departmental Output Expense - Custody of Remand Prisoners	3,131	3,282	4,805	4,704	4,704
	Departmental Output Expense - Escort and Custodial Supervision	214	224	328	321	321
	Departmental Output Expense - Custodial Services	11,384	11,933	17,473	17,105	17,105
	Departmental Output Expense - Prisoner Employment	77	81	119	116	116
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	293	307	449	439	439
	Impact on Net Asset Schedule	46,395	31,008	-	-	-

Initiative	Appropriation as shown in Part B	\$000 increase/(decrease)				
		2005/06	2006/07	2007/08	2008/09	2009/10
2004/05 Land & Building Revaluation	Departmental Output Expense - Information Services	56	42	41	42	42
	Departmental Output Expense - Community-Based Sentences and Orders	119	90	88	89	90
	Departmental Output Expense - Custody of Remand Prisoners	1,451	1,096	1,075	1,082	1,089
	Departmental Output Expense - Escort and Custodial Supervision	99	75	74	74	75
	Departmental Output Expense - Custodial Services	5,278	3,988	3,912	3,935	3,961
	Departmental Output Expense - Prisoner Employment	36	27	27	27	27
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	136	103	101	101	102
Options to Meet Forecast Prisoner Numbers Pre 2010	Departmental Output Expense - Information Services	-	90	-	-	-
	Departmental Output Expense - Community-Based Sentences and Orders	-	192	-	-	-
	Departmental Output Expense - Custody of Remand Prisoners	-	2,342	-	-	-
	Departmental Output Expense - Escort and Custodial Supervision	-	160	-	-	-
	Departmental Output Expense - Custodial Services	-	8,517	-	-	-
	Departmental Output Expense - Prisoner Employment	-	58	-	-	-
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	-	219	-	-	-
Otago Region Corrections Facility	Departmental Output Expense - Information Services	-	89	273	280	303
	Departmental Output Expense - Community-Based Sentences and Orders	-	189	580	595	646
	Departmental Output Expense - Custody of Remand Prisoners	-	2,299	7,074	7,255	7,867
	Departmental Output Expense - Escort and Custodial Supervision	-	157	483	495	537
	Departmental Output Expense - Custodial Services	-	8,359	25,722	26,379	28,606
	Departmental Output Expense - Prisoner Employment	-	57	175	179	194
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	-	215	661	678	735

Initiative	Appropriation as shown in Part B	\$000 increase/(decrease)				
		2005/06	2006/07	2007/08	2008/09	2009/10
Spring Hill Commissioning	Departmental Output Expense - Information Services	8	(8)	-	-	-
	Departmental Output Expense - Community-Based Sentences and Orders	17	(17)	-	-	-
	Departmental Output Expense - Custody of Remand Prisoners	202	(202)	-	-	-
	Departmental Output Expense - Escort and Custodial Supervision	14	(14)	-	-	-
	Departmental Output Expense - Custodial Services	735	(735)	-	-	-
	Departmental Output Expense - Prisoner Employment	5	(5)	-	-	-
	Departmental Output Expense - Rehabilitative Programmes and Reintegrative Services	19	(19)	-	-	-
<b>Total Initiatives</b>		<b>40,112</b>	<b>148,662</b>	<b>129,466</b>	<b>9,935</b>	<b>82,926</b>

## Part B - Statement of Appropriations

### Summary of Financial Activity

	2001/02	2002/03	2003/04	2004/05	2005/06		2006/07 Appropriations to be Used				2007/08	2008/09	2009/10	
	Actual \$000	Actual \$000	Actual \$000	Actual \$000	Budget \$000	Estimated Actual \$000	By the Department Administering the Vote		For Non-Departmental Transactions		Total \$000	Estimated \$000	Estimated \$000	Estimated \$000
							Annual \$000	Other \$000	Annual \$000	Other \$000				
<b>Appropriations</b>														
Output Expenses	445,244	457,194	487,919	537,694	660,675	660,675	730,305	-	-	-	730,305	783,027	783,021	787,798
Benefits and Other Unrequited Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Borrowing Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Other Expenses	11,559	-	7,697	-	-	-	-	-	-	-	-	-	-	-
Capital Expenditure	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Intelligence and Security Department Expenses and Capital Expenditure	-	-	-	-	-	-	-	-	N/A	N/A	-	-	-	-
<b>Total Appropriations</b>	<b>456,803</b>	<b>457,194</b>	<b>495,616</b>	<b>537,694</b>	<b>660,675</b>	<b>660,675</b>	<b>730,305</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>730,305</b>	<b>783,027</b>	<b>783,021</b>	<b>787,798</b>
<b>Crown Revenue and Receipts</b>														
Tax Revenue	-	-	-	-	-	-	N/A	N/A	N/A	N/A	-	-	-	-
Non-Tax Revenue	-	-	-	-	-	-	N/A	N/A	N/A	N/A	-	-	-	-
Capital Receipts	-	-	-	-	-	-	N/A	N/A	N/A	N/A	-	-	-	-
<b>Total Crown Revenue and Receipts</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

## Part B1 - Details of Appropriations

Appropriations	2005/06				2006/07		Scope of 2006/07 Appropriations
	Budget		Estimated Actual		Vote		
	Annual \$000	Other \$000	Annual \$000	Other \$000	Annual \$000	Other \$000	
<b>Departmental Output Expenses (General)</b>							
Community-Based Sentences and Orders (M18)	72,467	-	72,467	-	75,740	-	Provides for the management and delivery of community-based sentences and orders through sentence management and sentence compliance services.
Custodial Services (M18)	369,564	-	369,564	-	425,556	-	Provision of custodial services, the provision of facilities, and administering sentences of imprisonment.
Custody of Remand Prisoners (M18)	84,350	-	84,350	-	95,178	-	Provides for custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
Escort and Custodial Supervision (M18)	8,323	-	8,323	-	9,054	-	Provides for transportation of prisoners to and from court and their custody while at court.
Information Services (M18)	30,299	-	30,299	-	30,996	-	Provision of psychological reports, remand pre-sentence reports, reparation reports, same day reports, home detention reports and assessments, oral information reports, home leave reports and pre-release reports for prisoners, information for extended supervision orders, and reports to the New Zealand Parole Board.
Policy Advice and Development (M18)	5,403	-	5,403	-	5,403	-	Provision of advice, development of policies, and Ministerial servicing relating to the reduction of re-offending, the effective management of corrections services, and the review, evaluation and development of service standards.
Prisoner Employment (M18)	33,727	-	33,727	-	34,063	-	Provision of prisoner employment, including the provision and administration of work experience and training opportunities designed to help address the underlying causes of criminal re-offending.
Rehabilitative Programmes and Reintegrative Services (M18)	49,465	-	49,465	-	47,239	-	Provision of prison and community-based responsivity and rehabilitative programmes, reintegrative services and psychological services designed to address the underlying causes of criminal re-offending.
Service Purchase and Monitoring (M18)	1,589	-	1,589	-	1,588	-	Provision of contract management, inspectorate, custodial assurance and national systems services.
Services to New Zealand Parole Board (M18)	5,488	-	5,488	-	5,488	-	Provides for services to the New Zealand Parole Board relating to the provision of administrative, financial and secretariat services.
<b>Total Departmental Output Expenses (General)</b>	660,675	-	660,675	-	730,305	-	
<b>Total Appropriations</b>	660,675	-	660,675	-	730,305	-	

## Part C - Explanation of Appropriations for Output Expenses

### Part C1 - Departmental Output Expenses

#### *Community - Based Sentences and Orders*

This output provides for the management and delivery of community-based sentences and orders through sentence management and sentence compliance services. Included as part of these are the sentences of supervision and community work and orders such as home detention, parole, post-release conditions and extended supervision for serious child sex offenders.

The services provided meet the terms of judicial decisions on sentences in each case, and also provide opportunities for offenders to acknowledge their responsibilities and address offending behaviour.

#### *Custodial Services*

This output covers the provision of custodial services and the administration of custodial sentences in safe, secure and humane conditions for both male and female prisoners classified as maximum, medium and minimum security. Youth under 18 years of age and vulnerable 18 to 19-year-olds will be housed in specialist Young Offenders Units. Also included are the management of other specialist facilities and the Department's drug reduction strategy.

#### *Custody of Remand Prisoners*

This output provides for safe, secure and humane services and facilities to hold people charged with offences, and offenders convicted but not yet sentenced, and to enable their appearance before the courts as required.

#### *Escorts and Custodial Supervision*

This output provides for safe, secure and humane services and facilities for transportation of prisoners to and from court and their safe and humane custody while at court. Also included is the time Corrections Officers spend attending court hearings.

#### *Information Services*

This output covers the provision of information as requested by the courts and the New Zealand Parole Board to inform their respective decision-making processes. It includes the provision of psychological reports, remand pre-sentence reports (level 2 assessment reports), reparation reports, same-day reports (level 1 assessment reports), home detention reports and assessments, oral information reports, home leave and pre-release reports for prisoners, and information for extended supervision orders. Special purpose reports and advice are prepared for other relevant entities. Also included is the time Probation Officers spend attending court hearings.

### *Policy Advice and Development*

This output involves the provision of advice, development of policies, and Ministerial servicing relating to reducing re-offending, the effective management of corrections services, and the review, evaluation and development of service standards.

### *Prisoner Employment*

Prisoner employment contributes to reducing re-offending by providing remand and sentenced prisoners with the opportunity to gain work experience and improve their work habits and skills. Prisoners are also provided with the opportunity to undertake training toward gaining recognised qualifications and work experience that improve the chances of obtaining sustainable post-release employment, which reduces the likelihood of re-offending.

### *Rehabilitative Programmes and Reintegrative Services*

This output class provides:

- responsivity programmes to improve offenders' motivation to address the causes of their criminal offending. These programmes are designed to increase an offender's responsivity to undertake a specific programme that seeks to address an identified criminogenic need
- rehabilitative programmes to address the causes of criminal offending. There is a suite of nationally defined rehabilitation programmes. Assessment tools determine programme eligibility according to an offender's criminogenic needs, responsivity and risk of re-offending
- reintegrative services to prepare for an offender's release into the community, including support for families/whānau. Emphasis is placed on the targeted provision of reintegrative services to reinforce and sustain behavioural changes by building up basic skills (for example, budgeting and relationship management) which support reintegration into the community. These services include projects for regional reintegration coordinators and supported accommodation
- specialist psychological services, including counselling of offenders, professional training and supervision in the use of assessment tools, to monitor and support programme delivery.

### *Service Purchase and Monitoring*

This output class involves the provision of custodial assurance, inspectorate and national systems services. Also included in this output class are the development, management and monitoring of agreements for the provision of services entered into with external providers.

### *Services to the New Zealand Parole Board*

This output involves the provision of funding for, and administrative, financial and secretariat services to, the New Zealand Parole Board. This assists the New Zealand Parole Board to meet its independent statutory responsibilities.

## Part E - Explanation of Capital Flows

### Part E1 - Explanation of Movements in Departmental Net Asset Schedules

Details of Net Asset Schedule for Department of Corrections	Estimated Actual 2005/06 \$000	Projected 2006/07 \$000	Explanation of Projected Movements in 2006/07
Opening Balance	953,302	1,346,849	
Capital Injections	393,547	217,682	Construction of additional beds on existing sites and new facilities at Spring Hill Corrections Facility and Otago Region Corrections Facility.
Capital Withdrawals	-	-	
Surplus to be Retained (Deficit Incurred)	-	-	
Other Movements	-	-	
Closing Balance	1,346,849	1,564,531	